



Notice of Public Meeting

AGENDA

Committee:	Buffalo County Local Emergency Planning Committee
Date:	Thursday, January 15, 2026
Time:	2:00 PM
Location:	3 rd Floor County Board Room, 407 S. 2 nd Street, Alma, WI 54610
Remote Access:	Join the meeting now

This meeting is open to the public, but portions of the meeting may be closed if this notice indicates that the committee may convene in closed session. The following matters may be reviewed, discussed and acted upon at this meeting, but deviations from the order shown may occur:

BUFFALO COUNTY BOARD MEETING		
1.	Review/Discussion/Action	Call to Order
2.	Review/Discussion/Action	Public Comment Regarding Any Matters That Will Be Taken Up by the Committee at This Meeting.
3.	Review/Discussion/Action	Minutes of Previous Meeting
4.	Review/Discussion/Action	Annual Review of Bylaws
5.	Review/Discussion/Action	Election of Officers
6.	Review/Discussion/Action	Review of Strategic Plan
7.	Review/Discussion/Action	Designation of State as LEPC Compliance Inspector
8.	Review/Discussion/Action	Spill Report
9.	Review/Discussion/Action	Financial Report
10.	Review/Discussion/Action	IPP Workshop
11.	Review/Discussion/Action	Emergency Management Director's Report
12.	Review/Discussion/Action	LEPC Chair Report
13.	Review/Discussion/Action	LEPC Members' Reports
14.	Review/Discussion	Public Comments Not Related to Agenda Items
15.	Review/Discussion/Action	Next Meeting Date and Time: August 20, 2026
16.	Review/Discussion/Action	Adjournment

Date: January 8, 2026

Chair: Tom Hentges

By: _____
Steve Wall, LEPC Emergency Coordinator

Board Members: If unable to attend, please contact the Chair. If the Chair is unavailable, please contact the County Clerk's Office at 608-685-6209. If the Chair and the County Clerk are not available, please call the Administrative Coordinator at 608-685-6234.

Persons with Disabilities: Buffalo County shall attempt to provide reasonable accommodations to the public for access to its public meetings, provided reasonable notice of special need is given. If you require special accommodations to attend this meeting, please contact the County Clerk's Office at 608-685-6209.

Public Access to the Courthouse: The South Entrance will be the only access to the building after 4:30 p.m.

Persons who are members of another governmental body, but who are not members of this committee, may attend this meeting. Their attendance could result in a quorum of another governmental body being present. Such a quorum is unintended, and they are not meeting to exercise the authority, duties, or responsibilities of any other governmental body.

Buffalo County Minutes

Committee/Board: Local Emergency Planning Committee

Date of Meeting: Thursday, August 21, 2025

The Meeting was called to order by Chairperson Tom Hentges at 2:09 p.m.

Committee Members Present: In Person: Mr. Tom Hentges, Ms. Lisa Schmitt, Mr. Steve Wall, Mr. Leif Tolokken, Ms. Carrie Renchin, Ms. Jamie Weaver, Mr. Kelly Johnston, and Mr. Nathan Machula. Via Teams: Mr. David Brommerich. Mr. Justin Sass, Mr. Lee Engfer, Ms. Burlie Williams, and Ms. Lisa Olson-McDonald were excused. Sheriff Mike Osmond, Mr. Dennis Bork, and Mr. Colin Severson were absent.

Others Present for All or Part of the Meeting: None

Public Comments Regarding Posted Agenda Items: None

Review/Discussion/Action Regarding Previous Meeting Minutes: The minutes from the previous meeting were presented. Mr. Wall made a motion to approve the minutes, seconded by Mr. Machula. Carried.

Review/Discussion/Action Regarding the Financial Report: Mr. Wall presented his report which was provided to committee members ahead of time. There were no questions or concerns. Mr. Tolokken made a motion to approve the financial report, seconded by Mr. Johnston. Carried.

Review/Discussion/Action Regarding the Spill Report: Mr. Wall reported on two incidents that were from this year which were both contained and cleaned up. There were no concerns about contamination with either incident. The first incident was in January with coal ash leachate going into a landfill overflow. Only about 5 gallons got onto a gravel area. He is waiting on the official report from the DNR from the second incident in July which was a train vs. semi accident with fertilizer spilling on the tracks. Mr. Tolokken mentioned that there will be a report filed shortly of a small oil spill inside the landfill at Dairyland Power. There were no questions from the committee.

Review/Discussion/Action Regarding Review of Strategic Plan: Mr. Wall mentioned that this document is typically reviewed in January, but this was not available as Mr. Wall was new in the role at that time. This document is the hazardous materials response plan and lists contacts at various facilities in the county. Mr. Wall has already updated each off-site plan and the strategic plan. He has spoken with Mr. Hentges and reviewed this with him. Mr. Hentges has reviewed and signed the plan, and a copy was provided for the committee members for their information. This has been accepted and approved by the State.

Review/Discussion/Action Regarding IPP Workshop: Mr. Wall reported that the Integrated Preparedness Plan for 2026-2028 needs to be submitted to the State and he is

looking for any input from the LEPC Committee in this regard. This is a strategic plan for how Buffalo County Emergency Management will execute their preparedness effort. The threats, hazards and risks identified as focus areas for the IPP are severe weather events, interruptions to county and local government, and mass casualty incidents. He is working on training with fire departments, tornadic activity training, and mass casualty training with the Sheriff's Office and fire chiefs. Funding has been an issue, and he is going to contact BNSF to see if they have any interest in assisting with this.

Review/Discussion Regarding the LEPC Chair Report: Mr. Hentges had nothing to report. He did note that election of officers was not listed on the agenda and will need to be done at the January 2026 meeting instead.

Review/Discussion Regarding Emergency Management Director's Report: Mr. Wall reported that the federal government discontinued the BRIC Grant to write the all-hazard mitigation plan. Our plan expires in 2027. He is working with Wisconsin Emergency Management to see what can be done if the grant doesn't get approved by then. Homeland Security has yet to approve the Emergency Management Performance Grant for 2026. If this is not approved by September 30, 2025, this would greatly affect funding for the County Emergency Management position. There is a Wisconsin Disaster Fund which typically was only funded to \$700,000 each year for all 72 counties but now has been increased to \$3,000,000 by the state.

Public Comments Not Related to Agenda Items: None

Review/Discussion/Action Regarding the Next Meeting Date and Time: The next meeting will be held on January 15, 2026, at 2:00 p.m.

Adjourn: Mr. Wall made a motion to adjourn at 2:30 p.m., seconded by Ms. Renchin. Carried.

Respectfully Submitted,

Lisa Schmitt
LEPC Secretary

**RULES OF OPERATION (By-Laws) FOR THE
LOCAL EMERGENCY PLANNING COMMITTEE
BUFFALO COUNTY, WISCONSIN
Current as of: 01/27/22**

Acronym list:

323.60	Wisconsin Statute Enabling SARA/EPCRA Functions
EPCRA	The Emergency Planning Community Right to Know Act
LEPC	Local Emergency Planning Committee
SARA	Superfund Amendments and Reauthorization ACT
SERC	State Emergency Response Commission
WEM	Wisconsin Emergency Management

Preface

The Buffalo County Local Emergency Planning Committee serves the county local planning district that was established by the Wisconsin State Emergency Response Commission (SERC, now under WEM jurisdiction) on the effective date of July 17, 1987. The LEPC was confirmed by the SERC on August 13, 1987. These rules of operation are promulgated under the directive of SARA, Title III, Section 3, and Section 301(c).

Legal Basis:

The LEPC By-Laws have been developed and formatted from the following mandates:

- Emergency Planning and Right-to-know Act (EPCRA) of 1986, Superfund Amendment Reauthorization Act (SARA), Title III 42 U.S.C. 11001-11050
- 2007-08 State of Wisconsin Statute 323.14 Emergency Planning-Duties of Counties
- 2007-08 State of Wisconsin Statute 323.14 Local Government: duties and powers
- 2007-08 State of Wisconsin Statute 323.60 Hazardous Substances Information and Emergency Planning

Chairperson

Subject to the requirements of Title III, Section 301(c), the committee will elect a chairperson for a term of two years. The chairperson will preside over meetings of the LEPC and the chairperson must be a member of the LEPC.

Vice Chair

Subject to the requirements of Title III, Section 301(c), the committee will elect a Vice-chair for a term of two years. The Vice-chairperson will preside over meetings of the LEPC in lieu of the Chair. The Vice-chairperson must be a member of the LEPC.

Coordinator of Information

Subject to the requirements of Title III, Section 301(c), the LEPC will designate the Emergency Management Director as the Coordinator of Information; however, works at the pleasure of the LEPC Chair. In the absence of the Emergency Management Director the position will be filled at the discretion of the LEPC. The Coordinator of Information will undertake those duties and responsibilities as outlined under Title III, Section 301(c), and those other responsibilities and duties assigned by the LEPC. The LEPC may also designate Deputy Coordinators of Information to serve in the absence of the primary designee.

Community Emergency Coordinator

Subject to the requirements of Title III, Section 301(c), the Committee will designate a Community Emergency Coordinator who will serve at the pleasure of the Committee. The Community Emergency Coordinator will undertake those duties and responsibilities as outlined under Title III, Section 301(c), and those other duties and responsibilities assigned by the LEPC. The LEPC may also designate Deputy Community Emergency Coordinators to serve as needed.

Secretary

In order to assure that the proper minutes of all meetings are kept, the Chairperson or head of any committee or subcommittee shall designate a Secretary to keep minutes of the business conducted. Such minutes shall be forwarded to the Community Emergency Coordinator for distribution as required.

Election of Officers

Election of the Chairperson, Vice-Chair and Secretary shall be held at the regular August meeting every odd-numbered year.

Meeting Location

The LEPC has established a normal meeting location of the Buffalo County Courthouse. Meetings of the LEPC will be held in the County, with the exception of joint meetings held between the LEPC and other LEPCs and/or WEM, which are required for coordination of activities or for the conduct of jointly related business. Public notice of meetings outside the normal location will be made at least 72 hours prior to the event.

Meeting Dates and Times

LEPC will establish a normal meeting time of 2:00 p.m., on the third Thursday of the months of January and August. Special meetings of the LEPC may be called by the Chairperson with public notice of at least 24 hours prior to the event.

Emergency Meeting

During the emergency conditions that have occurred, are occurring, or are imminent, from a release of a substance covered by the notification requirements of Title III, Section 304, the Chairperson may call an emergency meeting of the LEPC as soon as possible with the provision that all reasonable attempts are made to notify the public of the media through local media channels. The conduct of business at such meetings will be limited to those items required by the emergency conditions present.

Agenda Items

Items to be included in the agenda will be submitted to the Buffalo County Emergency Management Director at least five working days prior to the meeting of the LEPC, unless an emergency condition is present. The agenda will be compiled and mailed to committee members, local media representatives and other who request copies, at least 24 hours prior to the committee meetings. Agenda items may be added on the floor of the meeting at the discretion of the chairperson.

Public Opportunity

The LEPC will, in every agenda, provide time to receive public comments and input. Time for public comment will be allotted on a "first come, first served" basis. The LEPC shall limit comments and or limit public input time to 30 minutes per meeting. At the request of the chair and a with a majority roll call vote of the committee, the time can be extended an additional 30 minutes.

Quorum

A quorum will consist of 51 percent of the WEM approved membership of the LEPC.

Voting

A majority of members present where a quorum exists will be needed for passage.

Alternates

Every member of the LEPC appointed by WEM may select an alternate to attend meetings in her or his absence. The alternate may participate in discussion and have voting rights.

Minutes of Meetings

Minutes of all meetings and sessions of the LEPC will be distributed to committee members, heads of government within the County, the West Central Regional Office of Wisconsin Emergency Management and others who request them.

Adoption of, and Amendments to, the Rules of Operation

Adoption of these rules, or approval of amendments to the rules, can be made at any regular or special meetings of the LEPC as an agenda item with a majority roll call vote.

Original Rules of Operation Adopted on October 29, 1987.

1st Amendment to Rules of Operation Adopted on June 15, 1989.

2nd Amendment to Rules of Operation Adopted on October 22, 1998.

3rd Amendment to Rules of Operation Adopted on October 19, 2000.

4th Amendment to Rules of Operation Adopted on September 25, 2003.

Last Review and Approval by LEPC of Rules of Operation on January 19, 2006.

5th Amendment to Rules of Operation Adopted on March 1, 2007.

- a. Addition of an acronym list***
- b. Coordinator of Information paragraph was updated***
- c. Meeting Dates and times Paragraph was updated***

6th Amendment to Rules of Operation Adopted on February 11, 2009

- a. Quorum changed from 50 to 51%***

7th Amendment to the Rules of Operation Adopted on November 19, 2009

- a. Addition of a Legal Basis***
- b. Meeting Time and Dates***

8th Amendment to the Rules of Operation Adopted on November 16, 2010

- a. Update of a Legal Basis***

9th Amendment to the Rules of Operation Adopted on November 21, 2013

- a. Designation of the Vice Chair***
- b. Election of the Vice Chair***
- c. Movement of meeting location to the second floor conference room***
- d. Additional meeting in August***

10th Amendment to the Rules of Order Adopted on November 19, 2015

- a. Administrative change in time and date of meeting to read Second Floor Conference Room (EOC)***

11th Amendment to the Rules of Order Adopted on November 17, 2016

- a. Meeting Date Change to Third Friday of the Months of May, Aug and Dec***
- b. Clarification of public input and public comment time***

12th Amendment to the Rules of Order Adopted on January 27, 2022

- a. Meeting Date changed to third Thursday of the Months of Jan and Aug***
- b. Meeting location changed, no specific rooms listed***

BUFFALO COUNTY

2026

COUNTY-WIDE/STRATEGIC PLAN UPDATE

EPCRA/STRATEGIC PLAN HAZARDOUS MATERIALS RESPONSE PLAN TRANSMITTAL

This document has been prepared in accordance with state and local requirements and is ready to be made a part of the Emergency Operations Plan upon Wisconsin Emergency Management (WEM)/State Emergency Response Commission (SERC) acceptance. This plan meets county-wide/strategic plan guidance as established by WEM/SERC.

Note pages and sections revised:

COUNTY SIGNATURES

I have reviewed the attached plan, and, to the best of my knowledge, all information provided is true, accurate and complete. The plan is consistent with county-wide/strategic plan guidance.

Steven Wall
County Emergency Management Director

Date

Tom Hentges, Chairperson
County Local Emergency Planning Committee

Date

WEM/SERC ACCEPTANCE:

This document has been reviewed and meets the county-wide/strategic plan guidance as established by WEM/SERC.

WEM Regional Director

Date

 X County-Wide/Strategic Plan Review Guide attached.
 Strategic Plan Update included (required if applying for hazmat equipment grant).

ANNUAL COUNTY-WIDE /STRATEGIC PLAN REVIEW GUIDE

	<u>Page Number</u>
1) Cover, and TOC	Cover & Pg.F-1-1
2) Promulgation Statement for County-Wide/Strategic Plan	F-1-2
3) Updated List of LEPC Members Included	F-8-4 (Figure 8)
4) Updated Hazard Analysis	F-1-4
5) Updated List of Planning and Tier II Facilities Included	A-4 (Attachment II)
6) Map Identifying Major Transportation Routes	A-5 (Attachment III)
7) List of Most Common EHSs at Fixed Facilities	F-1-5
8) List of Most Common EHS and Tier II Chemicals Transported Through the County	F-1-5
9) Updated Resource List	F-1-8
10) Current EPCRA Training Program Included	F-1-10
11) Local Training Efforts Listed	F-8-3

Attachments:

Figure 2, County Map	F-3-1
Figure 3, WI Substance Release Notification Form	F-3-2
Figure 3, Truck Routes and Highways/Airports	F-4-1
Figure 5, Burlington Northern & Sante Fe Railroad	F-8-1
Figure 6, Buffalo County Gas Pipeline Location Map	F-8-2
Figure 7, Hazardous Materials Exercise History	F-8-3
Figure 8, Current LEPC Membership List	F-8-4
Appendices (County-Wide Plan)	A-1
Attachment I, Spill Report History	A-2
Attachment II, Off-Site Facility Listing	A-4
Attachment III, Tier II Reporting Facilities	A-5

COUNTY-WIDE HAZMAT RESPONSE STRATEGIC PLAN:

BUFFALO COUNTY

UPDATED: JANUARY 2026

Buffalo County Local Emergency Planning Committee
Tom Hentges, Chair

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- II. INTRODUCTION
- III. HAZARD ANALYSIS
- IV. NOTIFICATION
- V. IDENTIFICATION OF MAJOR TRANSPORTATION ROUTES
- VI. EVACUATION/SHELTER PROCEDURES
- VII. RESOURCE MANAGEMENT
- VIII. RESPONSE PROCEDURES
- IX. CLEANUP, DOCUMENTATION, AND INVESTIGATIVE FOLLOW-UP
- X. TRAINING
- XI. EXERCISES
- XII. DISTRIBUTION RECORD
- XIII. RECORD OF CHANGES

Figures

- FIGURE 1 Promulgation Statement
- FIGURE 2 Buffalo County Map
- FIGURE 3 Substance Release Notification Form
- FIGURE 4 Truck Routes Highways and Airports
- FIGURE 5 Railroads
- FIGURE 6 Natural Gas Pipelines
- FIGURE 7 Buffalo County Exercise History
- FIGURE 8 LEPC Membership List

Appendices (County-Wide Plan Requirements):

APPENDICES are specific off-site plans and are not included in this plan. Copies of these plans are maintained at the Buffalo County Office of Emergency Management.

Attachments (Strategic Plan Requirements):

- ATTACHMENT I Spill Report Summary
- ATTACHMENT II Tier II Facility Listing
- ATTACHMENT III Planning Facility Listing

II. INTRODUCTION

A. Purpose

1. The purpose of this hazardous materials response plan is to develop policies and procedures for responding to hazardous materials incidents and/or accidents in compliance with the requirements of Title III of EPCRA (SARA) of 1986, as codified in 42 USC 11000 to 11050 and §323.61(2m), Wis. Stats., in order to protect the community from the harmful and possibly life-threatening effects of a hazardous materials release.
2. This plan defines the roles, responsibilities, and inter/intra-organizational relations of government and private organizations in response to a hazardous material incident and includes requirements for the development/update of the Strategic Plan.
3. It forms a part of the county EOP, by reference.
4. Promulgation Statement (see Figure 1)

B. Local Emergency Planning Committee Members

The Emergency Planning and Community Right-To-Know Act (EPCRA)(SARA) requires that a LEPC be appointed for each Emergency Planning District. It also specifies the composition of the LEPC. The membership composition, as directed by Section 301(c), of EPCRA is shown below.

- | | |
|----------|--|
| Group 1: | Elected State Official
Elected Local Official |
| Group 2: | Law Enforcement
Emergency Management
Firefighting
First Aid
Health Service
Hospital
Transportation
Location Environmental Organizations |
| Group 3: | Broadcast Media
Print Media |
| Group 4: | Community Groups |
| Group 5: | Owners/operators subject to the requirements of EPCRA |

Buffalo County's LEPC members are listed in **Figure 8**.

C. Responsibilities

1. Local Emergency Planning Committee

- a. Develop the county-wide hazardous materials plan/strategic plan and off-site facility plan appendixes in coordination with the Emergency Management Director, annually review and update, and ensure that exercises are conducted as required.
 - b. Review the off-site facility emergency plans submitted by facilities.
 - c. Publish, annually, a notice in the local newspaper that the hazardous materials emergency response plan/strategic plan and facility off-site appendices, material safety data sheets and inventory forms have been submitted under Section 324 of Title III and are available for public inspection.
 - d. Provide information to the public as required in Section. 312 of Title III, consistent with Section 322, Trade Secrets.
 - e. Receive and maintain copies of all EPCRA reports.
 - f. Community Emergency Coordinator and/or the Emergency Management Director make the determinations along with the Facility Emergency Coordinators, necessary to implement the hazardous materials plan/strategic plan.
2. Emergency Management Groups
 - a. Responsibilities and coordination are covered in the county and municipal EOP(s), Annex A.
3. Fixed Facility
 - a. Planning requirements: any facility that produces, uses, or stores any of the extremely hazardous substances in quantities equal to or greater than threshold planning quantities are required to participate in the emergency planning process.
 - b. Reporting requirements
 - (i) An owner/operator of a facility subject to the provisions of EPCRA Sections 311/312 must comply under the requirements of §323.20, Wis. Stats. [MSDS chemist/Tier Two filings].
 - (ii) Employees and agents of facilities are obligated to comply with the provisions for the discharge (release or spill) of a hazardous substance as required under the state hazardous substance spill law, §292.11, Wis. Stats.

III. HAZARD ANALYSIS (See appendices and attachments for more information)

A. County Profile

Buffalo County encompasses 734.2 square miles in the West Central region of Wisconsin. There are five significant flowing bodies of water in the County:

1. Mississippi River
2. Trempealeau River
3. Buffalo River
4. Chippewa River
5. Waumandee Creek

Approximately 44% of the County is agricultural; 36% is industrial, government, and urban and 20% is educational.

There are approximately 13,302 (2021) residents in Buffalo County. Population centers are widely dispersed throughout the County (See Figure 2). Approximately 45% of the population is urban residents and 55% are rural. There are over 5,751 households in the County. The median household income for the County is approximately \$58,364, based on the 2020 Census.

The County contains eight State highways: 10, 25, 35, 37, 54, 88, 95 and 121 totaling 150 miles of road, 318 miles of County roads, and 570 miles of local roads, totaling 1,038 miles of road network. There is one privately owned airport located in the Town of Maxville. It has one unlighted runway.

Agriculture historically is the principal employer but has decreased over the years and is third to manufacturing and private sector services. There are approximately 1600 active farms in the County. The County has no hospitals but has two medical clinics—Mayo Clinic Health System-Oakridge in the City of Mondovi and the Alma Community Clinic, an Ascension Medical Group facility in the City of Alma.

B. Facilities subject to emergency planning:

See **Attachment II**.

C. Tier II Facilities

See **Attachment III**.

D. Map identifying location of highways, railways, waterways, airlines, pipelines

See **Figures 4 through 7**.

E. List of most common EHSs at fixed facilities in the County:

<u>CAS #</u>	<u>Chemical Name</u>	<u>Max Amt. present at any one facility:</u>
1. 7782-50-5	<u>Chlorine</u>	300 lbs. (<u>Mondovi Wells and WWTF</u>)
2. 7664-93-9	<u>Sulfuric Acid</u>	7945 lbs. (<u>Dairyland Power COOP/JPM, Tractor Central, SPF North America</u>)

See off-site facility plan for more comprehensive EHS chemical/facility/response information and vulnerability zone maps.

F. List of most common EHS and Tier II chemicals transported through the county

1. There are approximately 6 EHSs located in fixed facilities through Buffalo County. These substances range in quantity from 25-73,600 pounds per facility site (See Subsection D of this hazard analysis for facilities, EHSs and amounts).

Transportation of EHS and hazardous materials in and through the county occur over any local, state, or federal highway for which weight limits are met.
Placard 1276-Crude, light (Bakken Grade) is the most prevalent.

G. Risk of hazardous materials substance release and response to hazmat incident (§323.61 compliance)

1. Risks of hazardous substance releases in Buffalo County [§323.61(2m)(a)]

The county [all-hazards plan] and a hazardous materials commodity flow study (CFS) completed in 2013 identifies both fixed facility and transportation related hazardous substance exposures. Buffalo County has four (4) facilities that require off-site plans to be submitted, with chlorine and Sulfuric Acid as the EHS chemicals involved. The CFS identified gasoline, propane and anhydrous ammonia as the primary hazardous substances observed being transported on the State and Local highway systems throughout the County.

2. Existing capability for emergency response to hazardous substances release [§323.61(2m)(a)]

Buffalo County is currently served by six (6) fire departments that provide 'First Due' engine company response at a Type IV response level. The County cooperates with local first response agencies to provide 'Operations Level' hazmat responder response training to comply with Federal and State requirements.

3. Needs related to emergency response to hazardous substance release [§323.61(2m)(c)]

Initial and refresher 'Operations Level' hazardous materials response training is required to respond to a hazardous materials incident. The exception to this is for law enforcement and EMS personnel, who are expected to maintain the 'Awareness Level' training, which trains them in situational awareness to recognize an incident involving a hazardous substance, and to notify the County for the need for a hazardous materials response. It is also recommended to train public works and highway department personnel to the Awareness or Operations level, as they can be mobile within the County and either come across a hazardous substance release or participate in defensive measures associated with dealing with a hazardous substance release.

While an Awareness trained individual can attempt basic identification of the material(s) involved, the training does not allow for any defensive or offensive actions on-scene of a hazardous substance release. They may assist in evacuation procedures if it is safe to do so.

Operations Level hazmat personnel can take defensive actions to protect the scene and limit the exposure to the environment to the released hazardous substance. Basic resources are required to accomplish appropriate defensive measures. These resources may include, but not be limited to, access to sand or other diking material, absorbent materials, containment booms, plastic (to block entry of material to storm sewer lines), and any needed heavy equipment to accomplish these defensive/containment measures.

4. Process to maintain or increase the capability for emergency response to hazardous substance releases [§323.61(2m)(d)]

Buffalo County will support both Awareness and Operations level refreshers on an annual basis through grant applications to pay for the training. If local fire departments request technician level training, the County will also support those efforts through grant applications and work with regional training agencies to accomplish the training.

5. Identification of local emergency response team for level B response [§323.61(2m)(e)]

Counties with local emergency response teams closest to Buffalo County that are capable of a level B response have been identified by Wisconsin Emergency Management (WEM) as Dunn (City of Menomonie), Eau Claire (City of Eau Claire), and La Crosse (City of La Crosse).

6. Procedures to access a local emergency response team [§323.61(2m)(f)]

In the event a sustained release of a hazardous substance that directly threatens the health and welfare of the citizens of any location within Buffalo County occurs, and that offensive actions are required to stop the release of the hazardous substance, then a local emergency response team will be contacted by Incident Command and appraised of the situation, including the chemical(s) involved. The local emergency response team will determine if the WEM Duty Officer needs to be contacted to authorize the team's dispatch to the incident.

The County will take into consideration the local emergency response team's recommendations for dealing with the incident, including any recommendations for a local response that does not meet WEM's criteria for Regional Team response.

IV. NOTIFICATION

A. Methods for Determining That a Release Has Occurred

1. If an organization does not have a spill control or HAZMAT officer/manager who is familiar with DNR spill reporting procedures, or if a spill is immediately hazardous to life safety or the environment, or they are a private citizen then Buffalo County Dispatch maybe notified first. Secondary forms of notification are:
 - a. From the responsible party
 - b. From first responders on scene
 - c. From the DNR
 - d. From the WEM Duty Officer

B. Incident Report Form

1. The communications person receiving the notification of a hazardous substance discharge (spill / release) will acquire as much information as possible and will complete the “Substance Release Notification Form” with as much detail as is known at the time of the report (**Figure 3**).
2. The completed spill report form is to be a component of and attached to this plan as Attachment I in order to provide a spill history for Strategic Plan purposes.

C. Alert, Warning and Emergency Public Information

1. Alert procedures are covered in the county EOP; Annex B. Emergency Public Information is covered in the county EOP, Annex J.

D. Communications

1. Communications procedures are covered in the county EOP, Annex B.

E. Special Title III Notification Requirements for Facilities

1. The County Emergency Management Director/Coordinator for the LEPC must be notified of spills or releases subject to the notification requirements of EPCRA (SARA) Section 304.

Contact:

Steven Wall

(O) 608-685-6298

(C) 715-495-2854

2. WEM and the Department of Natural Resources (DNR) must be notified of a spill/release per the requirements of §292.11 and §323.20, Wis. Stats. Contact 1-800-943-0003.
3. The National Response Team under section 103(a) of CERCLA and Section 304 of EPCRA. Contact 1-800-424-8802.
4. The owner or operator shall provide written follow-up emergency notice as soon as possible after a release that requires notice under Section 304 (a).

V. IDENTIFICATION OF MAJOR TRANSPORTATION ROUTES

- A. Truck Routes Highways and Airports (**Figure 4**)
- B. Railroads (**Figure 5**)
- D. Natural Gas Pipelines (**Figure 6**)

VI. EVACUATION/SHELTER PROCEDURES

- A. Evacuation/Shelter Procedures are covered in the County EOP, Annex E.

VII. RESOURCE MANAGEMENT

Resource management is covered in the county EOP Annex C. Resource lists are an attachment of the county EOP, therefore those below are only those resources specific to a hazardous materials incident.

- A. Resource List
 - 1. Counties with local emergency response teams closest to Buffalo County that are capable of a level B response have been identified by Wisconsin Emergency Management (WEM) as Dunn (City of Menomonie), Eau Claire (City of Eau Claire), and La Crosse (City of La Crosse).
 - 2. River boom assistance can be provided by Winona Fire. Contact Winona Dispatch for boom trailer.
 - 4. Federal Assistance
 - a. National Response Center (800-424-8802)
www.nrc.uscg.mil
 - b. Agency For Toxic Substances and Disease Registry (888-422-8737)
www.atsdr.cdc.gov
 - c. Nuclear Regulatory Commission (301-816-5100)
www.nrc.gov/NRC/radprotect.html
 - d. CHEMTREC (800-424-9300)
www.cmahq.com

VIII. RESPONSE PROCEDURES

- A. Direction and Control
 - 1. Direction and control procedures are covered in the County EOP, Annex A. Buffalo County by resolution will follow the procedures established in Presidential Directive 5, and the current National Response Framework.

B. Emergency Action Checklists

1. Emergency Action Checklists: None.

C. Individual Agency Plans (IAPs)

1. IAPs which address specific elements such as chain of command, support systems, containment and decontamination procedures, SOPs, etc., should exist for each of those agencies.

IX. CLEANUP, DOCUMENTATION, AND INVESTIGATIVE FOLLOW-UP

A. Department of Natural Resources (DNR's) responsibility under the Wisconsin Spill Law § 292.11, Wis. Stats.

1. Responsibility is based on Administrative Code NR 706 for follow-up on reported releases or spills.
2. DNR field staff may respond through DNR regional offices. DNR region personnel perform a variety of duties:
 - a. Investigate spills
 - b. Ensure that the responsible party restores the damaged environment to its original state
 - b. Oversee proper disposal
 - d. Select and supervise contractors for emergency investigation and clean-up
 - e. Provide data to process enforcement actions and reimbursement billings
 - f. Maintain spill response equipment
2. In most instances, the responsible party and local authorities handle a spill quickly and competently. In these cases, the DNR investigates the incident and ensures that cleanup is accomplished. When the Department becomes involved in spill cleanup, DNR field staff act as project managers, reviewing investigation results and selecting clean-up measures.

X. TRAINING

A. Training

Below is a list of specific courses sponsored by Wisconsin Emergency Management. For more information call the WEM Training Officer or the WEM Hazardous Materials Training Coordinator.

- Hazardous Materials Awareness
- Exercise Design Course
- Exercise Evaluation Course
- Tabletop Exercise Workshop G 120.T
- Incident Command System/Emergency Operations Center Interface
- Incident Command System for Law Enforcement
- Incident Command System for Emergency Medical Service
- Incident Command system for Public Works
- Incident Command System Self Study
- Incident Command System National Wildfire Curriculum (MIIMS)
- Hazardous Materials Incident Management, National Fire Academy
- CAMEO Basic
- CAMEO Intermediate

C. Local Initiatives and Training efforts

Propane Tabletop Fountain City Fire	April 15, 2013
Propane Full Scale Exercise, Fountain City Fire	April 27, 2013
Multi-County Commodity Flow Study (HAZMAT)	November 21, 2013
Canadian Northern, Rail Car Fam. Training, (Bakken)	July 14, 2014
BNSF Rail Car Fam. Training (Bakken)	July 22, 2014
La Crosse DOT 111 Tank Car Accident Functional (Bakken)	October 3, 2014
Joint Pepin/Buffalo County Rail Accident Tabletop	December 16 2015
Train Derailment Tabletop Exercise	August 3, 2018
Train Derailment Functional Exercise: Fountain City	September 7, 2019
COVID Pandemic Response, Alma	May 15,2020
Train Derailment Full Scale Exercise- Fountain City	April 24, 2021

XI. EXERCISES

A. Exercises

1. Exercises will be scheduled and conducted annually per EPCRA requirements. The county emergency management director will coordinate the schedule of exercises.
2. Record of exercises held:
See **Figure 8**.

XII. DISTRIBUTION RECORD

West Central Regional Office, Wisconsin Emergency Management

XIII. RECORD OF CHANGES

New format	September 2002
Update	August 2004
Update	May 2006
Update	February 2007
Update	February 2008
Update	January 2009
Update	February 2010
Update	March 2011
Update	March 2012
Update	January 2013
Update	November 2013
Update	November 2014
Update	November 2015
Update	October 2016
Update	January 2018
Update	February 2019
Update	March 2020
Update	January 2021
Update	January 2022
Update	January 2023
Update	January 2024
Update	January 2025
Update	January 2026

Figure 1: Promulgation Statement

Resolution No. 88-10-07

RESOLUTION ADOPTING BUFFALO COUNTY EMERGENCY MANAGEMENT PLAN

WHEREAS, Wisconsin Statutes 166.03(4)(a) requires that the governing body of each county, town and municipality shall adopt an effective program of emergency government, consistent with the state plan; and

WHEREAS, pursuant to Wisconsin Statute 166.03(1)(a)2, the Secretary of the Wisconsin Department of Administration effective July 1, 1987, with the approval of the Governor promulgated General Change Order No. 5 to the State Plan entitled "Wisconsin Emergency Management Plan"; and

WHEREAS, this General Change Order No. 5 changes the Wisconsin Emergency Operations Plan to the Wisconsin Emergency Management Plan and reflects Wisconsin's endorsement of the Federal Integrated Emergency Management System; and

NOW, THEREFORE, BE IT RESOLVED, that the Buffalo County Emergency Management Plan, is hereby adopted as the official program of Buffalo County for Emergency Government; and

BE IT FURTHER RESOLVED, that copies of this resolution shall, upon adoption be sent to the County Emergency Management Director/Coordinator, Area Director and Administrator of the State Division of Emergency Government.

Respectfully Submitted:
EMERGENCY GOVERNMENT COMMITTEE

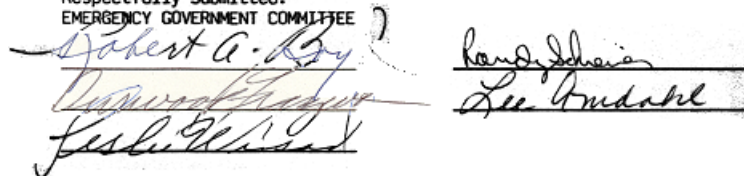


Figure 2: County Map

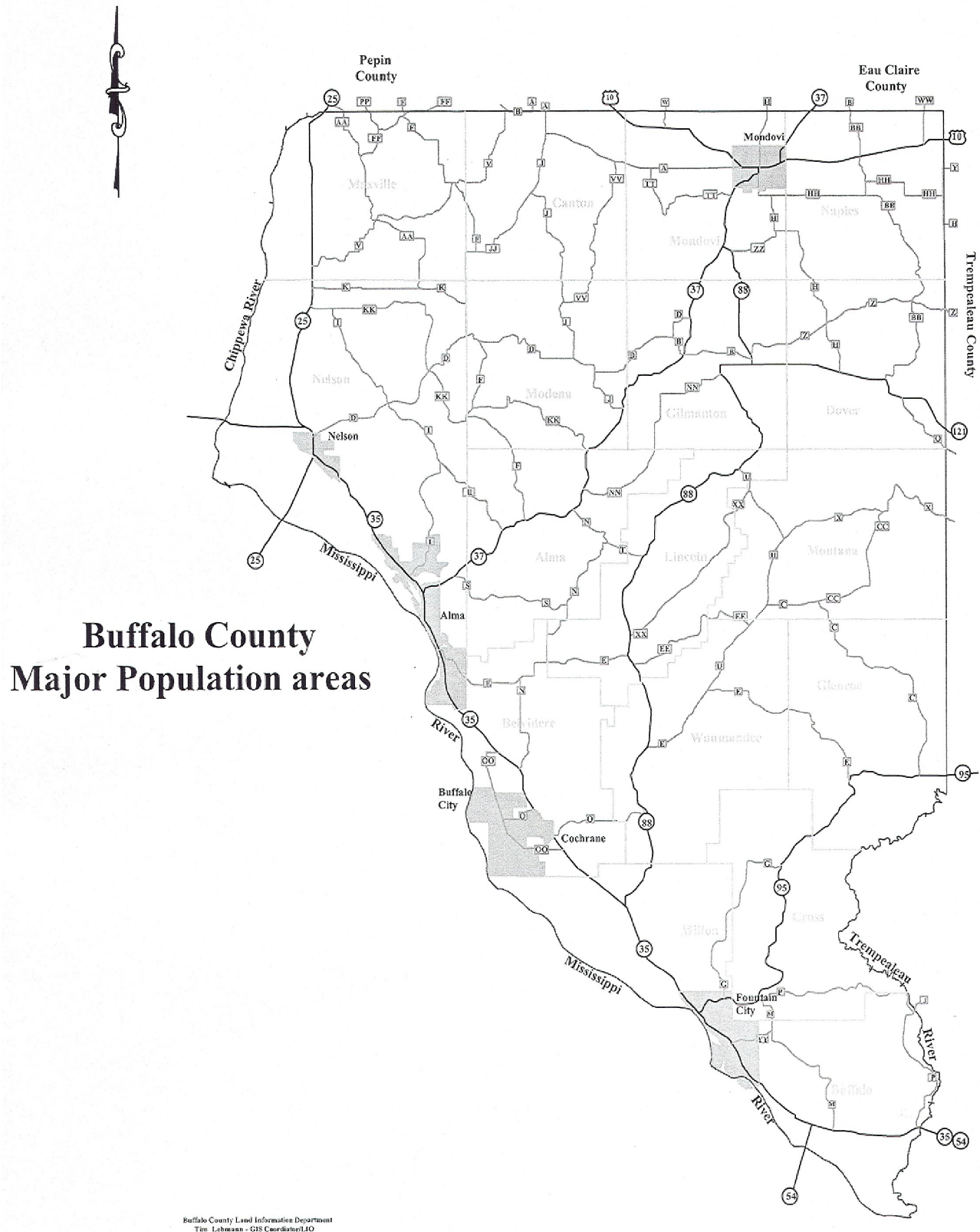


Figure 3: Substance Release Notification Form

State of Wisconsin Substance Release Notification Form				LE Form
24 Hour Emergency Hotline Number: 1-800-943-0003				
Date & Mil. Time of Incident:		Date & Mil. Time Reported		
Person Reporting/Representing:			Phone # ()	
Responsible Party/Spiller			Phone # ()	
Contact Name			Phone # ()	
Address		City, State, Zip Code		
Substance Involved	Amount & Units Released	Amount Recovered		
☐ Solid ☐ Semisolid ☐ Liquid ☐ Gas Color: Odor:				
Exact Location (Inc. address, facility name, mileage, bldg. #,etc)				
City	County	Lat/Long		
DNR Region NER	____ 1/4 ____ 1/4 sec ____ NR ____ (E/W)	Weather Cond.		
Cause of Incident:			Action Taken by Spiller:	
Spilled Substance Impact To: Check () all that apply: ☐ Air ☐ Potential ☐ Soil ☐ Potential ☐ Groundwater ☐ Potential ☐ Surface Water ☐ Potential Name: ☐ Storm Sewer ☐ Potential ☐ Sanitary Sewer ☐ Potential ☐ Concrete/Asphalt ☐ Potential ☐ Private Well ☐ Potential ☐ Contained/Recovered ☐ Other:			☐ No Action Taken ☐ No Action Needed ☐ Monitor ☐ Cleanup Method: ☐ Waste Destination: ☐ Containment ☐ Contractor Hired Name: ☐ Other:	
Spill Source: ☐ Transportation Accident, Fuel Tank Spill ☐ Transportation Accident, Load Spill ☐ Industrial Facility ☐ Paper Mill ☐ Chemical Co. ☐ Ag Coop/Facility/Food Factory/Facility ☐ Gas/Service Station/Garage/Auto Dealer/Repair Shop ☐ Pipeline/Terminal/Tank Farm/Oil Jobber/Wholesaler ☐ Public Property (city, state, church, school, etc.) ☐ Utility Co. Power Generating/Transfer Facility ☐ Private Property (home/farm) ☐ Construction, Evacuation, Wrecking, Quarry, Mine ☐ Airport Facility ☐ Railroad Facility ☐ Other:				
Injuries? ☐ Yes ☐ No If yes how many?		Has an evacuation occurred? ☐ Yes ☐ No Potential? ☐ Yes ☐ No		
Are there any resource damages? ☐ Yes ☐ No ☐ Potential? What kinds?				
Other agencies notified (check first column if notified) check both columns if on the scene			Incident Commander, if known:	
☐ Fire Department ☐ Local DNR ☐ EPA ☐ Local Law Enforcement ☐ Div. Emerg. Mgt. ☐ Nat'l Resp Ctr 800-442-8802 ☐ LEPC or Local Emer. Mgt. ☐ Coast Guard ☐ Chemtrec 800-424-9300 ☐ Level A/Level B Team ☐ DHFS 608-258-0099 ☐ Other:				
Prepared by:	Phone:	Date:	Rpt'd to DATCP? ☐ Yes ☐ No	
Person Notified:	Phone:	Date:	Time:	
Investigated by:	Sign	Date	Incident Closed? ☐ Yes ☐ No Date:	
Spill Coordinator Signoff:	Date:	Transferred to: ERP ☐ DATCP ☐ Date: Case #	NFA Letter Sent? ☐ Yes ☐ No Spill Packet Sent? ☐ Yes ☐ No To:	

☐ Additional Comments on Reverse

PLEASE PRINT

State of Wisconsin Substance Release Report (Con't)
Form 4401-91 Rev. 2-99

Date and Military Time of Incident:	Responsible Party:
Additional Comments:	
Case Activity Report: ☐ Yes ☐ No CAR#: (Please attach copy of all CAR and other documentation)	
Enforcement Action: ☐ Yes ☐ No (Explain Below)	

Figure 4: Truck Routes and Highways and Airports

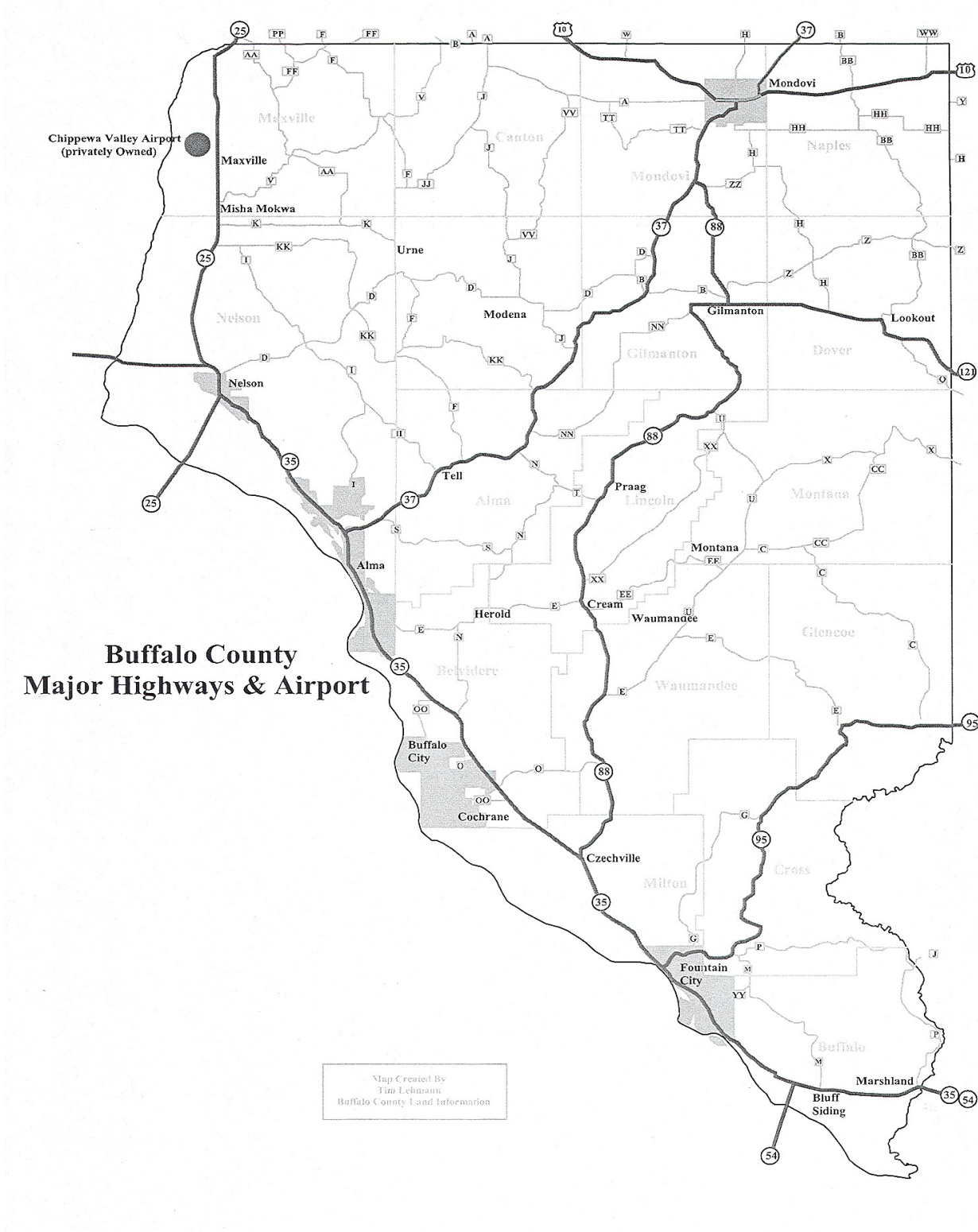


Figure 5: Railroads

BURLINGTON NORTHERN & SANTE FE RAILROAD

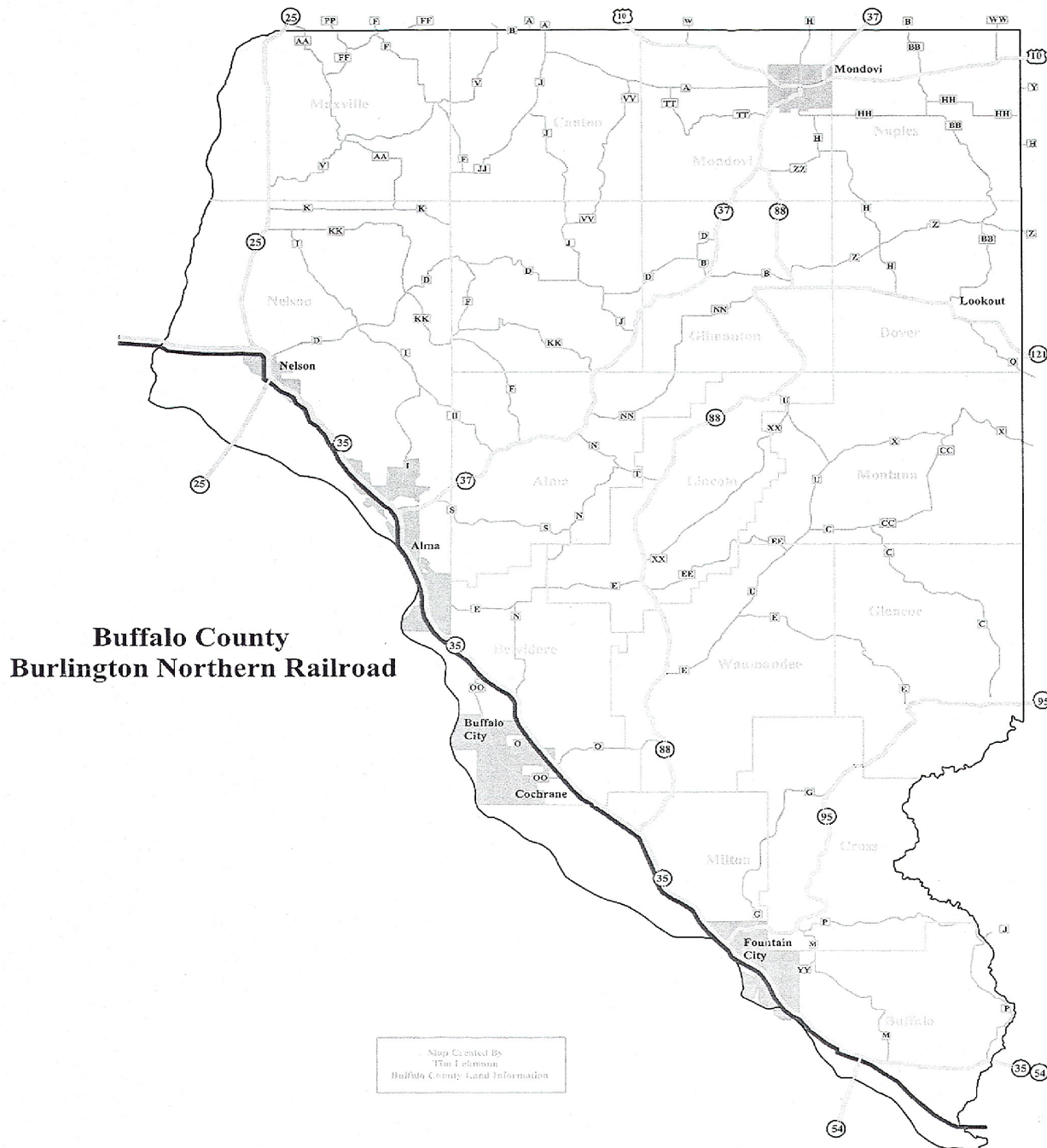


Figure 6: Natural Gas Pipelines

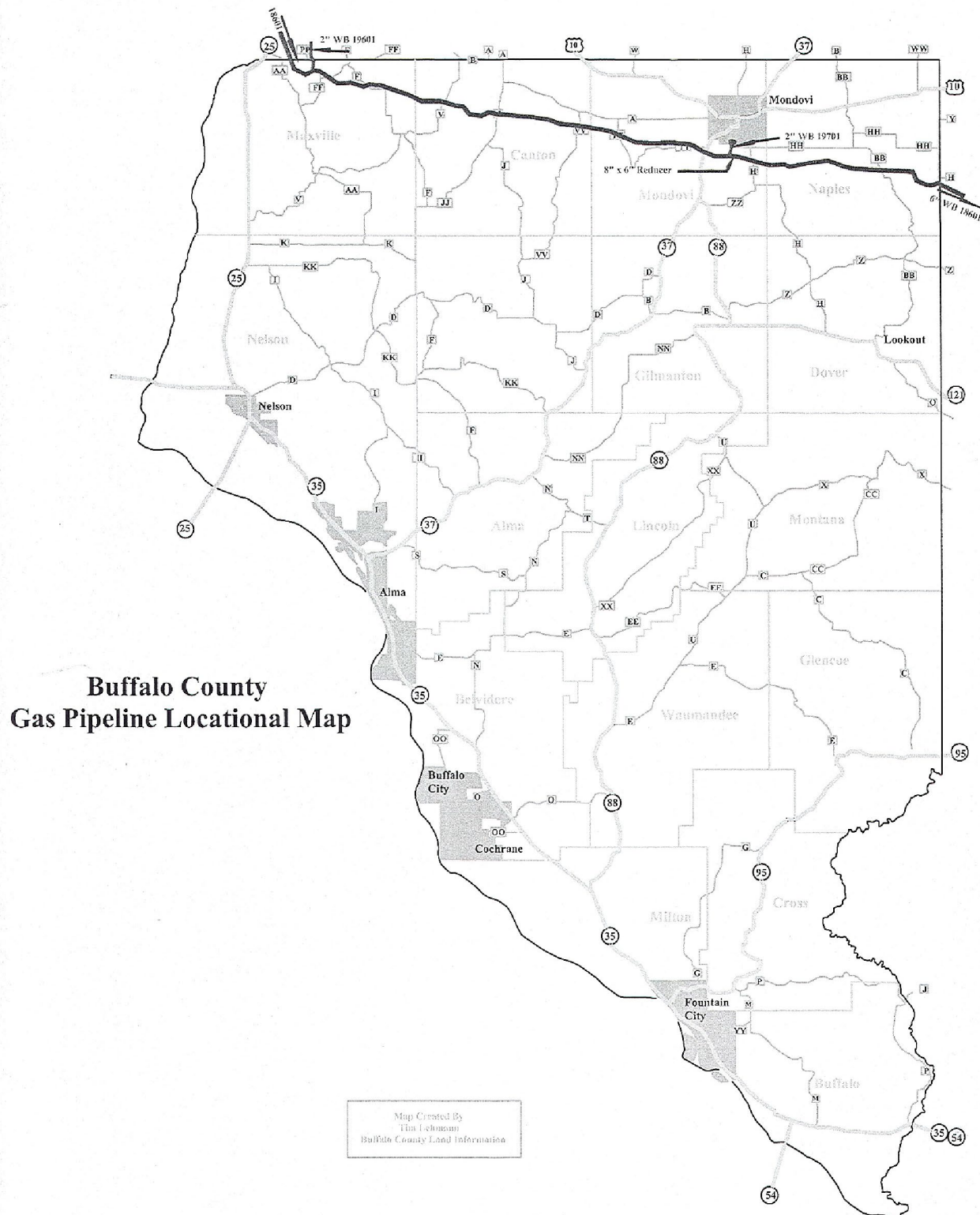


Figure 7: Hazardous Materials Exercise History

2012-2022 Exercise History

Grant Year	Type of Exercise	Date of Exercise	Location of Exercise	Scenario Types	Facility Name	EHS Chemical & CAS #
2013	Tabletop	04.15.2013	Fountain City	Propane Tank	NA	Propane
2013	Full Scale	04.27.2013	Fountain City	Propane Tank	NA	Propane
2014	Functional	10.3.2014	La Crosse	Tanker Car	Rail	Bakken Crude (1276)
2015	Actual	11.07.15	Alma	Tanker	Rail	Denatured Alcohol
2015	Tabletop	12.16.2015	Pepin	Tanker	Rail	(1276) Crude
2018	Tabletop	8.04.18	Fountain City	Tanker Car	Rail	(1276) Crude
2019	Functional	8.15.2019	Fountain City	River/Train Transportation	Rail / Barge	(1276) Crude
2020	Full Scale	5.15.2020	Alma	Pandemic	County Hwy. Dept.	Pandemic Virus
2021	Full Scale	4.24.2021	Fountain City	Tanker	Rail/Barge	(1276) Crude

Figure 8: LEPC Membership List

1. Name	2. Group	3. Agency/Organization	4. Appt. Date	5. Position
Tom Hentges	2	Fountain City Fire Dept.		Chair
Lisa Schmitt	1	County Elected Official		Secretary
Lee Engfer	1	Buffalo County PIO		
Steven Wall	2	County Emergency Manager		
Leif Toloken	5	Dairyland Power		Vice Chair
Burlie Williams	4	Red Cross		
David Brommerich	3	Brommerich Media		
Mike Osmond	2	County Sheriff		
Jamie Weaver	2	County Public Health		
Justin Sass	2	County EMS		
Carri Renchin	2	County Health and Human Services		
Karl Noeldner	2	County Highway Commissioner		
JJ Redeman	2	WI DNR		
Open	4	County GIS		
Dennis Bork	1	County Board Chair		
Colin Severson	2	County Chief Deputy		

APPENDICES (COUNTY-WIDE PLAN)

- A. See: Offsite Facility Plans for more specific information
- B. See **Attachment II** for a list of offsite planning facilities --names and WEM Facility ID numbers

ATTACHMENTS (STRATEGIC PLAN)

Attachment I: Spill Report Forms/Spill History

Incident Date	Responsible Party	Substance Spilled	Quantity
11/02/2014	DAN LARSON	DIESEL (Petroleum)	50 Gallons, 45 recovered. Vehicle fire and hose melted.
6/16/14	Arcadia Cooperative	Roundup Power Max EPA 624-548	100 gallons lost, 600 transferred to another tank. Boomed, bagged, and reclaimed.
11.07.15	BNSF	Denatured Alcohol	18000 gallons approximate. Multiple tanker cars derailed in N. of Alma, WI
5.16.2016	Private Contractor	Diesel	Owner-operator tractor trailer turned over on STH 37 IVO Tiffany Bottoms, spilling ~50+ Gal. of Diesel Fuel, which required Boom to contain.
4.28.2017	Bauer Built	Diesel	Bauer Built Truck side swiped, approx. 50 Gal. of diesel released.
May 2018	Various locations (3)	Manure Spills	Clean-up completed
April 2019	Nelson	Manure Spill	Clean-up completed
06.17.2020	Blacks Valley AG	Hydraulic Fluid	25 gal; 3 gal. recovered; hydraulic line broke; most of spill on asphalt; clean-up completed
06.26.2020	Countryside Coop	Hydraulic Oil	5 gal; hydraulic line ruptured; clean-up completed.
09.02.2020	Unknown Responsible Party	Black Oil	5 gal; unknown clean-up effort at time of report
11.17.2020	US Army Corps of Engineers	Engine Oil	1 gal; released into water from crane sliding into the back channel of the Mississippi River.
2.8.2021	Dairyland Power	Bottom Ash Wastewater	500 gal, coupling in pipe broke, Spilled on soil, and melted snow, some sprayed on bank of river but not in the river itself.
7.23.2021	Dairyland Power	Bottom Ash Wastewater	500 gal, Coupler came loose, minimal bottom ash was in water that was released, street sweeper used in parking lot to clean up spill
9.28.2021	Practical Applications- Chris Lindstrom- owner	Manure	6500 gal, driver tried turning around in driveway, got stuck and dumped load, majority of spill cleaned up by septic company

11.2.2021	Practical Applications- Chris Lindstrom- owner	Manure	6500 gal, cause unknown, Septic company cleaned up spill
12.3.2021	Dairyland Power	Wastewater	300 gal, human error, spilled into parking lot and storm drain, solids were swept up and samples taken.
9.29.2022	Dairyland Power	Reverse Osmosis Water	200 gal, digging was performed to add piping to the area, causing the existing pipe to flex, releasing reverse osmosis water. About 10ft underground, water still in soil
10.6.22	Dairyland Power	Wastewater	500 gal, drains backed up, and some of the water went out of a door into the grass just outside the facility, water is somewhat caustic.
2.8.23	Mondovi Cenex	Diesel	25 gal. Overfill by customer, contained on a non-pervious surface
6.15.23	Alcivia	Dry Fertilizer	7000 lbs. equipment failure, fertilizer was swept up and hauled back to plant
6.19.23	John Nelson	Herbicides	5 gal. water trailer went off road and rolled, roundup ended up in ditch and yard.
10.9.23	Mar-Bec Dairy	Manure	3000 gal. Vehicle rolled over spilled manure in ditch and grasses water way. 100% cleaned up by dairy farmer.
10.9.23	Maxville Truck and Repair	Manure	4500-6000 gal. Semi went into ditch causing tank to leak. Maxville Truck had equipment on scene to clean up the spill
11.13.23	Chippewa Valley Energy	Diesel	5 gal. Truck went off road and onto its side. Containment systems were set up and only about 5 gallons leaked from tank.
3.6.24	Buffalo County	Road Salt/Brine	Structure fire melted holding tanks, released approx. 2500 gallons of brine
3.26.24	Kwik Trip	Gasoline	Approx. 5 gallons of gas over pumped. Made it into storm drain.
7.5.24	Tim Stanton	Manure	Hauling manure in semi and spilling on roadway
11.15.24	Oak View Farms	Manure	Over application, reached surface water. Approx. 5000 gallons
1.29.25	Dairyland Power	Leachate from coal ash	20 gals of coal ash leachate overflowed while filling a tote
5-14-2025		Ammonium nitrate fertilizer	24k was spilled from semi, clean up was completed by BNSF and

Wisconsin Department of Military Affairs
Division of Emergency Management
Hazardous Materials Safety Unit
List of Planning Facilities by Municipality

BUFFALO COUNTY							
Municipality							
Fac ID#	Facility name and address	Owner Name	Facility Type*		Most Recent EPN Submission	Date ORP Certified by LEPC	Grant Year
<u>ALMA, CITY OF - Buffalo</u>							
3090	DAIRYLAND POWER/J.P. MADGETT Station 500 OLD STH 35 ALMA, Wisconsin 54610	DAIRYLAND POWER COOPERATIVE	P	R	1992	11-05-2024	2024
<u>MONDOVI, CITY OF - Buffalo</u>							
170946	MONDOVI, CITY OF 156 SO. FRANKLIN MONDOVI, Wisconsin 54755	City of Mondovi	P	R	1997	11-08-2024	2024
170958	MONDOVI, CITY OF 950 NO. HARRISON MONDOVI, Wisconsin 54755	CITY OF MONDOVI	P	R	1997	11-07-2024	2024
170960	MONDOVI, CITY OF 665 RIVERSIDE MONDOVI, Wisconsin 54755	CITY OF MONDOVI	P		1997	11-07-2024	2024
17027	SPF NORTH AMERICA 431 SOUTH WASHINGTON STREET MONDOVI, Wisconsin 54755	SPF North America	P	R	2023	11-05-2024	2024
200307	TRACTOR CENTRAL, LLC. 994 EAST MAIN STREET MONDOVI, Wisconsin 54755	Tractor Central, LLC.	P	R	2023	11-05-2024	2024

Total Planning Facilities for BUFFALO COUNTY : 6

Total Planning Facilities : 6

Attachment III: Tier II Reporting Facilities

Facility ID	Facility Name	Address
4501	Alcivia- Waumandee LP	S1853 County Rd. U, Waumandee, WI 54622
8117	Alcivia- Mondovi LP	753 E Main St, Mondovi, WI 54755
75689	Alma Highway Shop	S1672 State Rd. 37, Alma, WI 54610
146696	Alma Offsite Ash Disposal Facility	S2180 State Rd 35, Alma, WI 54610
200664	Alma Storage	S2326 County Rd. N, Cochrane, WI 54622
202563	BNSF Railway Company	Cochrane, WI 54622
202564	BNSF Railway Company	Alma, WI 54610
200384	Buffalo White Sand	S503 Barn Swallow Trail, Mondovi, WI 54755
194780	Cochrane-Fountain City School Dist	S2770 State Hwy 35, Fountain City, WI 54629
202710	Consolidated Energy LP Tank	261 N Main St, Cochrane, WI 54622
3090	Dairyland Power/J.P. Madget Station	500 Old STH 35, Alma, WI 54610
25634	Dodge Fuel LLC	S3176 County Hwy. P, Fountain City, WI 54629
75691	Fountain City Highway Shop	S2980 STH 35, Fountain City, WI 54629
136768	Fountain City Service Base	W679 State Hwy. 35, Fountain City, WI 54629
84276	La Crosse Milling Company	105 State Hwy 35, Cochrane, WI 54622
136512	Lock & Dam #4	420 N Main St., PO Box 325 Alma, WI 54610
194837	Marten Transport	129 Marten St., Mondovi, WI 54755
202715	Mondovi Highway Shop	360 S Eau Claire St, Mondovi, WI 54755
170946	City of Mondovi	156 S. Franklin St., Mondovi, WI 54755
170958	City of Mondovi	900 N. Harrison St., Mondovi, WI 54755
170960	City of Mondovi	681 Riverside, Mondovi, WI 54755
154461	Pilgrims Holding Shed	W112 Hwy 95, Arcadia, WI 54612
83624	Premier Cooperative	267 N. Main St., Cochrane, WI 54622
198007	Premier Cooperative	S3176 County Hwy P, Fountain City, WI 54625
136160	School District of Alma	S1618 State Rd. 35, Alma, WI 54610
17027	SPF North America, LLC	431 S. Washington St., Mondovi, WI 54755
194373	Suburban Propane	W902 US Hwy 10, Mondovi, WI 54755
23442	Suburban Propane	998 E. Main St., Mondovi, WI 54755
201382	Thaler Oil Company, Inc	S151 County Rd. BB, Mondovi, WI 54755
200307	Tractor Central, LLC	994 E. Main St., Mondovi, WI 54755

SPILL F

Serts ID	Incident Date	Responsible Party
20250130WC06-1	1/30/2025	Dairyland Power Cooperative
20250514WC06-2	5/14/2025	BNSF Railway
20250514WC06-1	5/14/2025	Buffalo Sheriff Dept
20250703WC06-1	7/3/2025	Marty Wayne
20250903WC06-1	9/3/2025	Dispatch (DNR HOTLINE)
20250924WC06-1	9/24/2025	Dispatch (DNR HOTLINE)
20251016WC06-1	10/16/2025	Practical Applications
20251105WC06-1	11/5/2025	Dairyland Power Cooperative
20251201WC06-1	12/1/2025	Buffalo Sheriff Dept

REPORT LOG	
Substance Spilled	Quantity
Leachate	20gals released/20gals recovered
Fertilizer*AG	Unknown
Ammonium Nitrate	12 ton released/recovered
Herbicides (pesticide/Herbicide/Insecticed	200gals
Manure	Investigated False Claim
Varnish and Paints	Unknown
Manure	5500 gals/Clean up complete
Hydraulic Oil	10gals released/2gals recovered
Diesel	Unknown



Buffalo County Integrated Preparedness Plan

2026-2028

INTEGRATED PREPAREDNESS PLANNING TEAM

Emergency Management POC:

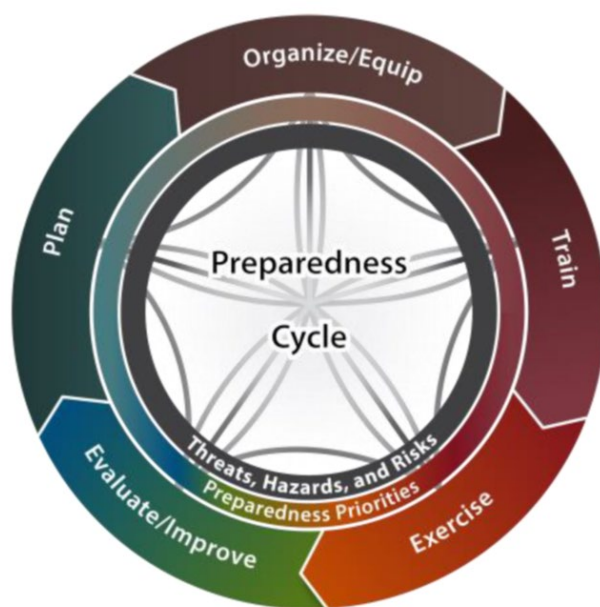
Steven Wall
Emergency Management Director
Buffalo County
407 South 2nd Street
Alma, WI 54610
608-685-6298 (Office)
715-495-2854 (Cell)
Steven.Wall@buffalocountywi.gov

County Administrator POC:

Lee Engfer
Administrative Coordinator
Buffalo County
407 South 2nd Street
Alma, WI 54610
608-685-6298 (Office)
715-495-2854 (Cell)
Lee.engfer@buffalocountywi.gov

Cooperating Members

Buffalo County Sheriff's Office
Jamie Weaver, Buffalo County Public Health Director
LEPC Committee
Buffalo County Towns Association Members
Members of the public



Purpose

This document will provide an overview of Buffalo County Emergency Management and whole community partners program activities. This document will consist of program priorities, agencies responsible, and timeline for completion. This document highlights the preparedness cycle of Emergency Management, by defining the risk, creating a plan to mitigate, train towards the planning goals and then exercise the plan using county organization and equipment. The IPP establishes priorities and goals that will guide the county's efforts to build, improve, and sustain capabilities across a broad range of mission areas.

Buffalo County Emergency Management administers the Integrated Preparedness Plan (IPP) under direct coordination with the Buffalo County Administration Office and our whole-community partners. All county agencies, corresponding jurisdiction government offices, and community partners may follow this IPP in their planning efforts.

This IPP lays out Buffalo County threats, hazards, and risks based on local assessments. The preparedness priorities are for 2026-2028 and the preparedness priorities, corresponding capabilities, and rationale are included in the IPP with multi-year calendars outlining all preparedness activities.

The Buffalo County IPP is designed to be a living document that will be updated and refined annually or as needed to inform the continuous improvement of our community's ability to build, sustain, and deliver capabilities.

PREPAREDNESS ACTIVITY CONSIDERATIONS

The Buffalo County Integrated Preparedness Plan (IPP) is the strategic plan for how Buffalo County Emergency Management and its community partners will execute their 2026-2028 preparedness effort. This plan will establish our priorities and goals that will guide our county government and our municipal partners to build, improve, and sustain capabilities. Below are the threats, hazards, and risks identified by our partners on where our focus area should be for our Buffalo County IPP.

Threats, Hazards, and Risks

Threats, Hazards, and Risks
Severe Weather Event (Tornado, Windstorm, Ice storm, Extreme temperatures)
Interruptions to County and Local Government
Mass Casualty Incidents

Capability Assessments, Corrective Actions, and Improvements Plans

External Sources and Requirements

As a recipient of grants under the Emergency Management Performance Grant and Emergency Planning and Community Right-to-Know Act, current external sources and requirements are:

- Wisconsin Statute 323 Emergency Management
- Wisconsin Statutes 60, 61, 62 (Towns, Villages, Cities)

Accreditation Standards and Regulations

The following were identified as a list of standards, regulations, and external source requirements:

- Emergency Management Performance Grant
- Emergency Planning and Community Right-to-Know Act Grant
- Wisconsin Mutual Aid Box Alarm System

PREPAREDNESS PRIORITIES

Based on the above-mentioned considerations, the following priorities have been identified and will be the focus for the multi-year cycle of preparedness:

Preparedness Priorities	Linked Hazard, Threat, or Risk
Continuity of Operations	Interruptions to County and Local Government
NIMS/Disaster recovery/Awareness	All hazards planning and preparedness, recovery and mitigation
Known Events (Special Events)	Weather Extremes (flooding, ice, winds, tornadoes)
Mass Care	Lack of credentialing/training

POETE Elements — Planning, Organization, Equipment, Training, Exercise

This model divides capabilities into meaningful, broad categories.

PLANNING: Development of plans, policies, procedures, mutual aid agreements, strategies, and other publications; also involves the collection and analysis of intelligence.

ORGANIZATION: Individual teams, an overall structure, and leadership at each level in the structure.

EQUIPMENT: Equipment, supplies, and systems that comply with relevant standards.

TRAINING: Content and methods of delivery that comply with relevant training standards.

EXERCISES: Exercises conducted to test plans and familiarize stakeholders with plans and equipment.

Priority 1: Continuity of Operations/Emergency Operations Planning

Improvement in Coordination and interface between the County and municipalities in preparedness efforts are needed to standardize planning efforts and information dissemination as well as establishing direct points of contact from each organization

Corresponding Capabilities:

- **Community Resilience**
- **Planning**

Plan	Month/Year	Lead Agency Assigned	Date Completed
Review/Update of County COOP	January 2026	EM	
Utilization of Everbridge	January 2026	EM	
Develop Cyber response plan	June 2027	EM/Dept Heads	
Organize	Month/Year	Lead Agency Assigned	Date Completed
Create a committee to update COOP	June 2026	EM	
Offsite IT company meeting on cyber	March 2026	EM/County ADMIN	
Equip	Month/Year	Lead Agency Assigned	Date Completed
WICams Credentialing	February 2026	EM/Sheriff Office	
Building Security system	June 2026	EM/County ADMIN	
Train	Month/Year	Lead Agency Assigned	Date Completed
ICS Courses	March 2026	EM	
Train key personnel on how to use Everbridge	June 2026	EM	
Exercise	Month/Year	Lead Agency Assigned	Date Completed
Conduct cybersecurity TTX	October 2026	EM/IT	
Conduct COOP TTX	March 2027	EM	

Priority 2: NIMS/Disaster Recovery/Awareness

To enhance Pre-planning, Recovery efforts, and Awareness of programs available to municipalities, private and nonprofit sectors as well as the general public, there will be efforts made to standardize information dissemination, encourage pre-planning, training on NIMS framework, and establish direct points of contact from organizations, and municipalities.

Corresponding Capabilities:

- Community Resilience
- Public Information/planning/recovery

Plan	Month/Year	Lead Agency Assigned	Date Completed
Update County EOP's	January 2026	EM	
Municipal EOP's	January 2026	EM	
NIMS Resolutions	January 2026	EM	
Organize	Month/Year	Lead Agency Assigned	Date Completed
LEPC Planning Committee	January 2026	LEPC	
Town Hall Meetings	June 2026	EM/Chairs	
Equip	Month/Year	Lead Agency Assigned	Date Completed
Caltopo software	July 2027	Sheriff's Office	
Survey 123	June 2026	EM	
Train	Month/Year	Lead Agency Assigned	Date Completed
NIMS 100,200,300	July 2027	Sheriff's Office	
Survey 123 Dept training	June 2026	EM	
Exercise	Month/Year	Lead Agency Assigned	Date Completed
TTX on Severe storm	April 2027	EM	
Test of Nixle system	April 2027	EM	

Priority 3: Known Events (Special Events)

To better plan for known events, Buffalo County will assist with the development of a training plan and development of plans that encourage coordination with event organizers in the assessment of the event, identify resources needed and coordinate with local public safety agencies as requested.

Corresponding Capabilities:

- Situational assessment
- Community resilience

Plan	Month/Year	Lead Agency Assigned	Date Completed
Municipality Ordinances	January 2027	EM/Chairs	
Municipality EOP's	January 2026	EM/Chairs	
Organize	Month/Year	Lead Agency Assigned	Date Completed
Town Hall's	January 2026	EM	
LEPC awareness	January 2027	EM	
NWS Walk Through	March 2027	NWS/EM	
Equip	Month/Year	Lead Agency Assigned	Date Completed
Mass Casualty Trailer	January 2028	EM/Sheriff's Office	
NIXLE Alert system	January 2026	EM	
Train	Month/Year	Lead Agency Assigned	Date Completed
ICS 100,200,700	FY 2027	EM	
EOP Courses	FY 2027	EM	
Elected Official ICS training	FY 2026	EM	
Exercise	Month/Year	Lead Agency Assigned	Date Completed
Tabletop	FY 2027	EM	
Pre Planning meeting	FY2026-2028	EM	

Priority 4: Mass Care

Mass Care operations focus on providing immediate assistance to victims, survivors, and their families. This includes the rapid establishment of temporary shelters, reunification support, emergency medical care, mental health services, and coordination of food, water, and essential supplies. Buffalo County will work in partnership with EMS, local hospitals, the Red Cross, and other support agencies to manage victim care, family notifications, and support.

Corresponding Capabilities:

- Response
- Mutual Aid Agreement

Plan	Month/Year	Lead Agency Assigned	Date Completed
Review and Update EOP Annex for evac/sheltering	March 2026	EM/PH/Sheriff's office	
Review Great Rivers 211 procedures	November 2026	EM	
Local Dept Coordination, improve roles of each dept.	April 2026	EM/PH/Sheriff's office	
Organize	Month/Year	Lead Agency Assigned	Date Completed
Establish a workgroup to review EOP	March 2026	EM/PH/Sheriff's office	
Review partnership with Red Cross	March 2026	EM/PH	
Formalize agreements with local shelters	November 2027	EM/PH	
Formalize agreement with local food/water	November 2027	EM/PH	
Equip	Month/Year	Lead Agency Assigned	Date Completed
Train	Month/Year	Lead Agency Assigned	Date Completed
Train key shelter staff	November 2027	EM	
Overview of EOP at Dept Head meeting	November 2027	EM/PH/Sheriff's office	
Exercise	Month/Year	Lead Agency Assigned	Date Completed
Conduct a TTX	March 2027	EM/Sheriff's Office	
Conduct a Full Scale exercise	November 2027	EM/Sheriff's Office	

